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IT'S UP TO YOU, N.Y.

■ Bush gave order to shoot down hijacked jetliner

■ Military brass targets sites in Afghanistan; bin Laden hiding

■ Cardinal Egan leads tearful Mass at overflowing St. Patrick's

■ The city goes back to work today; financial markets open

■ Feds to ask Congress for broader powers to spy on terrorists

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Shaken but determined New Yorkers geared up to return to work today, the day after prayer services across the city unleashed a river of tears and the feds asked for sweeping new powers to hunt down terrorists.

"Tomorrow, when you get back to work, work hard like you always have," President Bush said from Camp David, Md.

Mayor Giuliani also urged people to get back to their offices, although parts of lower Manhattan are still without power or phone service.

Other areas will remain sealed off to help the recovery effort around the devastated World Trade Center site, and no one is sure how well today's attempts to restart the city will work.

"Some of it, obviously ... is trial and error," said Giuliani. "We think we're ready for it."

City Hall, the New York Stock Exchange, the Mercantile Exchange, and state courthouses are planning to reopen today after being shuttered and caked in dust in the wake of Tuesday's terror attacks.

Subway officials are trying to get as many lines moving to as many stations as possible.

Commuter traffic will be banned from most streets around the wreckage, and other major roads will be closed to allow emergency vehicles to move in and out of the area.

The mayor and Fire Commissioner Thomas Von Essen held a somber ceremony yesterday, promoting 168 firefighters to fill the void left by the carnage and oversee the urgent attempts to find more survivors.

Meanwhile, before the workweek began, worshipers packed churches here to pray for the more than 5,000 people lost in the attacks.

"Human words are inadequate, and so we come together to turn to the word of God," said the Rev. Samuel Howard.

Howard's Trinity Church, a 300-year-old landmark near at the western end of Wall Street, near the WTC site, has been temporarily abandoned.

Parishioners gathered to pray at a shrine a block away from their historic church, which is littered with rubble and broken glass.

Other worshipers packed St. Patrick's Cathedral in Midtown last night for a special Mass. So many people came to pray that a crowd of hundreds gathered outside to listen to the service over loudspeakers.



BITTERSWEET DAY: Fire Battalion 39 Chief Bob Keys (left) embraces his brother, Tim, who was promoted yesterday. Tim Keys was one of dozens of firefighters bumped up to replace people killed in the disaster. See story, Page 7. AP

But anger over the attacks may have led to a bias killing in Mesa, Ariz., where an Indian-immigrant gas station owner was slain and an Arab man was targeted for death. The accused gunman reportedly hollered, "I stand for America all the way!" as he was arrested.

In Washington, officials were working to open new fronts in their war on terrorists here and abroad.

Attorney General John Ashcroft huddled with congressional leaders inside a secure room at FBI headquarters to ask for sweeping new powers to sniff out terror plots, including:

■ Authorization to wiretap a specific person rather than a place or phone line. That would allow the feds to follow and monitor targets no matter where they go or what type of device — beeper, cell phone, computer — they use.

■ Designate a single judge to handle all top-secret requests for terror surveillance, and give the FBI and other agencies greater monitoring powers.

■ Strengthen the 1996 anti-terrorism bill by raising the current five-year maximum prison sentence for anyone who harbors a terrorist, and toughen immigration restrictions.

Gov. Pataki also moved to beef up the state's criminal code, calling a special section of the state Legislature back to Albany today to pass what he called "the toughest and most comprehensive package of anti-terrorism laws in the nation."

In addition, aviation officials said they would seek quick recommendations from two task forces on new safety measures to keep hijackers off airplanes and prevent them from taking control of a cockpit if they do manage to get aboard.

"Our efforts must turn to developing long-term, sustainable security improvements within our airports and the aircraft themselves," said Transportation Secretary Norman Mineta.

The terror wave began when groups of suicidal terrorists managed to wrest control of four commercial airline jets Tuesday and wreck them in catastrophic, deadly missions.

The president revealed that after the first two planes struck the World Trade Center and a third slammed into the Pentagon, he authorized fighter pilots to shoot down the fourth plane if necessary to save lives on the ground.

"Never in anybody's thought process about how to protect Americans did we ever think the evil-doers would fly not one, but four commercial aircraft into precious U.S. targets," Bush said. "Never."

But Bush's order was never carried out because the fourth plane crashed in an empty field in Pennsylvania, apparently due to the struggle of heroic passengers who fought the hijackers to save others' lives.

Meanwhile, there were a number of other developments as our military leaders prepared for war:

■ The U.S. Consulate in Hong Kong was ordered closed today after the arrest of five Pakistani men in Macao who were allegedly caught planning strikes against the U.S. Officials there said the men had received instructions to hit American targets if the United States launched military strikes in Afghanistan.

■ Osama bin Laden, identified by the president as the "prime suspect" behind Tuesday's bloodshed, again denied any involvement.

■ Aviation investigators said the voice data recorder found at the Pentagon crash site was unusable.

The other three "black boxes" recovered, the flight data recorder at the Pentagon and both boxes at the Pennsylvania site, are still being analyzed and one has been sent to its manufacturer.

■ Rescuers kept up their intense effort to find survivors buried in the trade center wreckage, but with no luck.

Officials said 4,957 are now missing from the WTC, with 180 confirmed dead, 115 of whom have been identified.

Of the missing, 315 are firefighters, 35 are Port Authority cops and 23 are NYPD officers.

■ Vice President Dick Cheney said the CIA must begin hiring "unsavory characters" to improve international intelligence.

■ Pakistan officials say a senior delegation is being sent to the Taliban, warning them to hand over bin Laden or face a massive attack from U.S. forces.

India also has offered to let the United States use its military bases as staging grounds for forays into Afghanistan.

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